



DISCLOSURE

• Dr. White has nothing to disclose with respect to the content in this presentation.



HIV EPIDEMIC CHANGES FDA FUNDING STRUCTURE

• FDA was fully funded by U.S. taxpayers until 1992

- HIV activists incensed by the prolonged time to FDA approval of new drug treatments like AZT
- Congress passed the Prescription Drug User Fee Act (PDUFA) and signed into law by Pres. George H.W. Bush
- Authorizes FDA to collect user fees from drug manufacturers in exchange for achieving negotiated metrics
- Needs to be renegotiated and approved by Congress every 5-years

5

USER FEES NOW UBIQUITOUS

- The FDA's funding has increasingly come from the industries that it regulates.
 - Other user fees for generic, over-the-counter, biosimilar, animal and animal generic drugs, and medical devices were created
- FDA's total budget is \$5.9 billion
 - 45% comes from user fees, but 65% of the funding for human drug regulatory activities are derived from user fees

DETRICE OF "SUCCESS"• Performance measures: how quickly the FDA responds to meeting requests and generates correspondence, and how long it takes from submission of a new drug application until the FDA approves or refuses to approve a drug or product. • In 1987, it took 29 months from the time a new drug application was filed by the manufacturer for the FDA to decide whether to approve a medication in the U.S. In 2014, it only took 13 months and by 2018, it was down to 10 months. • Standard new drug applications approved the first time went from 38% in 2005 to 61% in 2018. • Priority NDA review process, 89% of new drug applications were approved the first time around and the approvals were completed in eight months in 2018.

7

INCREASED NUMBER OF BOXED WARNINGS AFTER APPROVAL

- Before the user fee act was approved, 21% of medications were removed or had new boxed warnings as compared to 27% afterwards
- Some potential reasons that more adverse effects are coming to light after drug approval include senior FDA officials overturning scientist recommendations, a lower burden of proof for medication approval, and more clinical data in new drug applications coming from foreign clinical trial sites that require additional time to assess in an environment where regulators are rushing to meet tight deadlines

OUESTION I: • Why did the FDA start applying user fees to manufacturers and what percentage of overall FDA funding comes from the companies they oversee? A. HIV/AIDS Crisis – 65% B. HIV/AIDS Crisis – 45% D. Ebola Crisis – 65%



COUNTERFEIT DRUGS IN TRADITIONAL DRUG SUPPLY CHAIN

- In U.S., I in 100 filled prescriptions in the legitimate drug supply chain (wholesalers, hospitals, and licensed community or mail-order pharmacies) are counterfeit according to WHO
- The Pharmaceutical Security Institute counts the annual discovery of "incidents" that encompass counterfeit, illegally diverted, or stolen pharmaceuticals in Developed Countries
 - There has been a continuous rise over the past 5 years in the number of discovered incidents from 2177 in 2014 to 4405 in 2018
 - 49% involved more than 1000 dosing units of product
 - 1750 of these incidents occurred in North America, and 665 occurred in Eurasia

11

MAJOR EXAMPLES IN TRADITIONAL DRUG SUPPLY

- Approximately 2 million oral contraceptive tablets lacking active ingredients were intercepted as they were smuggled into U.S.
- >18 million atorvastatin tablets were recalled after the detection of a smuggling operation that compromised the brand name Lipitor drug supply
- Patients with breast cancer and anemia received bevacizumab and erythrocytestimulating drugs with no active ingredients in them
- Heparin products tainted with highly sulfated chondroitin were inserted into the supply chain causing anaphylactoid reactions with more than 80 deaths

LAW AGAINST COUNTERFEITING

- The Drug Quality and Security Act of 2013 bridges vulnerabilities that existed between FDA's jurisdiction over sourcing and production manufacturers and the individual state's jurisdiction over wholesalers and licensed pharmacies
- This act requires a national electronic track-and-trace system that allows a specific drug to be followed from the manufacturer to the pharmacy
 - There is still theft of approved medications from warehouses and amplifying supply from counterfeit products, packaging it with lot numbers, expiration dates, and fraudulent packaging that duplicate those of major brand name drugs before reinsertion in the supply chain

13

WHAT CAN BE DONE?

- Drug supply chain artificial intelligence and blockchain technologies can reduce the risk of counterfeit drugs
- In blockchain, the drug product's location is recorded at each step, but tracking is restricted to specific users using step specific coding that limits the ability to move a shipment into a warehouse undetected, substitute it with other products, or ship a drug out of a warehouse from places not already within the approved blockchain
- Medication should only be purchased from reputable distributors, and pharmacists should confirm with them that they were purchased directly from manufacturers or other reliable sources
- Pharmacists receiving drug shipments should examine all products for suspicious appearance, including outside packaging, water seals, or tamper-resistant features, and the color, shape, size, and feel of the pills
- Pharmacists should instruct patients that if pills seem different, do not seem to work the same, or generate new adverse effects, they should let the pharmacist know right away
- Pharmacist should alert FDA, the manufacturer, and the distributor



PEOPLE ARE DUMB

In a study of 1914 undergraduate U.S. college students from 2005 to 2008, participants were told that a neighborhood pharmacy charged \$165 for a 1-month supply of the fictitious drug Beozine. They then reviewed 2 Internet pharmacy websites, created specifically for this study, on which the prices were \$37.99 and \$57.60 for a 1-month supply. The sites each had a number of features that were warning signs according to FDA guidance above. They were asked to indicate if each Internet pharmacy was a good place to buy the drug on a scale of 0-10 with 0 being very bad and 10 being very good. Fifty percent of students who reviewed the first pharmacy website and 37% of students who reviewed the second chose a rating above 5 (designating good or very good). More than 22% of the respondents said they would recommend the first pharmacy site to friends and family. When asked for the most likely reason for the lower cost versus the neighborhood pharmacy, the predominant explanations were lower operation costs, ad revenue offsetting drug costs, pressure to lower costs because of comparison shopping, or high sales volume.



17

QUESTION 2

- What is the primary way that people are accessing counterfeit drugs?
- A. Through the local pharmacy
- B. Through a licensed domestic mail order pharmacy
- C. Through an unlicensed foreign mail order pharmacy
- D. From traveling abroad





ISSUES WITH DIETARY SUPPLEMENTS: MICROBIAL CONTAMINATION

- · Analysis of 183 dietary supplement products
 - Herbal products (alfalfa, coriander, echinacea, garlic, ginkgo, juniper, licorice, psyllium, and St John's wort) frequently contaminated one or more toxigenic fungi/mold/yeast and/or bacteria in levels above USP specifications
- 37 different products containing kratom were contaminated with one or more different types of Salmonella between January 2017 and May 2018, resulting in 199 adverse events, including 50 hospitalizations.
 - There have been dozens of other dietary supplement products and Cannabis/CBD products recalled for Salmonella outbreaks from 2015 to the present

21

ISSUES WITH DIETARY SUPPLEMENTS: HEAVY METAL CONTAMINATION

- Concentrations of heavy metals in 121 dietary supplements purchased in Canada were compared with the concentrations designated for safe daily consumption by the National Science Foundation (NSF) International
- 5% of dietary supplements exceeded the upper limit for arsenic; 1.7% of samples exceeded the levels for lead, cadmium, and aluminum; and 0.8% of samples exceeded the levels for mercury
- The average concentrations of these heavy metals were compared against those seen in the subset of products that were manufactured in North America and with 49 prescription drugs.
 - Arsenic (21.7 vs 0.782 vs 0.0069 μg), lead (1.49 vs 0.362 vs 0.0237 μg), cadmium (0.199 vs 0.0918 vs 0.0035 μg), aluminum (21.7 vs 0.782 vs 0.0069 μg), and mercury (0.366 vs 0.0007 vs 0.0146 μg)

ISSUES WITH DIETARY SUPPLEMENTS: ADULTERATION

• FDA dietary supplement warning letters 2007 through 2016

- · Unapproved pharmaceutical ingredients were identified in 776 products
 - 20% of these dietary supplement products for sexual enhancement, weight loss, or muscle building contained more than I unapproved prescription ingredient
 - Phosphodiesterase type 5 inhibitors, diuretics, banned or never FDA-reviewed drugs such as daptoxetine (international drug), fenfluramine, sibutramine, and phenolphthalein.
- FDA Warning Letters 2017-2019
 - 178 new products with synthetic drugs were identified, and all except for one were used for sexual enhancement or weight loss

ISSUES WITH DIETARY SUPPLEMENTS: BAIT AND SWITCH

• Some products use active ingredients other than those listed on the label

- Kava had been used safely for years before 93 cases of presumed kava-induced hepatotoxicity (7 deaths and 14 liver transplants) occurred
 - The change in the safety profile was likely secondary to the depletion of the Piper methyticum variety of the kava plant
 - · Manufacturers started using other varieties of kava that contained a hepatotoxic constituent called flavokavain
- In 2000, Stephania tetrandra was replaced by Aristolochia fangchi.
 - 105 patients exposed to the herb developed nephropathy, and 43 had reached end-stage renal failure, 18 developed urothelial carcinoma, 17 carcinoma of the ureter and/or renal pelvis, and 1 bladder tumor
 - Although the US bans aristolochic acids from the US market, aristolochic acids I and II were found in 20% and 7% of Chinese herbal products sold in the United States via the internet and selected for additional scrutiny in 2014

ISSUES WITH DIETARY SUPPLEMENTS: BAIT AND SWITCH

• Sometimes the substitution of an herb is accidental because of the inconsistent nomenclature system for Chinese herbs and the similarity of their names

- Han Fang Ji has been replaced by Guang Fang Ji, Mu Tong by Guan Mu Tong, and Mu Xiang by Qing Mu Xiang in some products
- · Herbal products can also be enriched with natural or synthetic constituents of the herbs
 - · Some manufacturers enriched kava products with synthetic kavain to bolster the effects
 - Some kratom products were found to contain a far greater concentration of 7-hydroxymitragynine than would occur naturally

25

ISSUES WITH DIETARY SUPPLEMENTS: NO ACTIVE INGREDIENTS AT ALL

- In an assessment of cannabadiol (CBD) products, only 12.5%, 25%, and 45% of vaporization liquids, tinctures, and oils were labeled correctly (±10% of the labeled value) and in most cases contained far less CBD than promised
- In two studies using DNA barcoding, many dietary supplement products contained little to no herbal content
 - There was undisclosed herbal material in many products such as pine (Pinus strobus), spruce, wheatgrass, dracaena (a tropical houseplant), oryza (rice plants), Aperagaceae, Ranunculcae, primrose, French bean, wild carrot, and Phaseolus fabaceae (bean vines), designed to make the products look herbal in nature





- Pharmacists should advocate that dietary supplement manufacturers provide testing data to the FDA like OTC manufacturers do
- Stores should only sell products verified for manufacturing quality by independent labs such as USP, NSF, and ConsumerLabs
- FDA should have more resources to spot test products and inspect dietary supplement manufacturers

QUESTION 3

• What is a validated way to assure a dietary supplement does not have excessive microbial or heavy metal contamination and has the ingredient in the tablets/capsules advertised on the label?

A. USP certification

- B. Better Homes and Gardens Certification
- C. It is expensive so it must be good
- D. My brother's friend's uncle sells it, and he is a great guy



DRUG MANUFACTURING SHIFTING OVERSEAS

• Over the past 30 years, U.S. pharmaceutical companies have laid off tens of thousands of U.S. manufacturing workers and moved their drug manufacturing overseas. The main reasons for this outsourcing include cheaper labor, looser environmental regulations and less oversight. Meanwhile, pharmaceutical companies in India and China captured a greater share of the U.S. generic drug market. As of May 2020, 74% of facilities manufacturing active ingredients and 54% manufacturing finished drugs for the U.S. were located overseas.

US LAW WRITTEN FOR US MANUFACTURING

- US law specified that manufacturers needed to be inspected at least every other year
 - US inspections were frequent and unannounced
- US laws were not updated as the migration of drug manufacturing shifted overseas
 - No requirement for inspections of foreign manufacturers, FDA relied on their documentation that their products were of acceptable quality
 - · FDA had no budget to pay for inspections overseas

RANBAXY, THE CANARY IN THE COAL MINE FOR TRUST DON'T VERIFY

- In 2004, a whistleblower alerted the FDA that Ranbaxy Corp., one of the largest generic drug companies in the world, was fabricating its drug test reports. Ranbaxy ultimately paid a \$500 million fine in 2013 for knowingly producing substandard drugs for the U.S. market
 - Ranbaxy manufactured drugs that they knew tested out-of-specification, had unknown impurities, and would not maintain their expected shelf life. They sometimes recorded stability test results they never conducted
- FDA created a GDUFA surcharge in 2012 of \$15,000 annually for every overseas manufacturing plant to pay for inspections
- After the Ranbaxy fiasco, the FDA increased foreign manufacturing inspections from 333 in 2007 to 966 in 2019. The proportion of foreign manufacturing plants that had never had an FDA inspection shrank from 64% in 2010 to 16% in 2019

MANUFACTURING INSPECTIONS

- When FDA increased inspections in India and China:
 - Over 70 manufacturing facilities were barred from shipping drugs to the US for one or more of the following: (1) alteration/manipulation of product and air quality data; (2) failure to review consumer complaints and hiding incident reports off site; (3) back dating quality testing; (4) alteration of training records for quality assurance personnel or functions; (5) presence of unauthorized quality assurance stamps;; (6) performed multiple retesting of deviant samples and only recording the one that passed (7) shredded documents late at night before an FDA inspection, (8) allowed unsanitary manufacturing conditions.











QUESTION 4

- What occurred simultaneously with the increase in foreign manufacturing site FDA inspections that attenuates the safety benefits to the US patient?
- A. <u>A reduction in domestic inspections</u>
- B. A lower caliber of foreign inspections
- C. A reduction in the FDA inspector workforce



CLINICAL TRIALS FOR FDA APPROVAL DRAMATICALLY MOVING OVERSEAS

- <1% of Investigational New Drug (IND) clinical investigators worked outside the U.S. in the 1980s, 22% in 2000 and 43% in 2013
 - Rate of growth in foreign research sites is most pronounced in central and eastern Europe (41.4% growth), Latin America (27.3% growth), Asia (mostly Russia, China, India, Turkey: 25.6%), and the other emerging areas (Africa, Pacific Islands: 11.0%)
- In 2008, 80% of applications for drugs and biologics contained data from non-US studies, 78% of all participants were enrolled outside the United States, and 8.3% of new drug applications (NDAs) were conducted entirely outside of the United States

DIFFERENT RULES FOR DIFFERENT RESEARCHERS

- For U.S. researchers, work cannot begin without the filing of an IND application
 - The FDA reviews the IND to determine if preclinical trials support that the drug is safe enough for human testing, whether the drug can be consistently and safely manufactured, and if the proposed clinical trials have reasonable safeguards to protect human subjects
 - FDA rules predicated on the Interstate Commerce Act if drug crosses state lines, the FDA has jurisdiction
 - But what if the drug is made overseas and the study is conducted overseas?





LITTLE REAL-TIME OVERSIGHT OF OVERSEAS CLINICAL TRIALS

- FDA tried to add a user fee for overseas clinical trial inspections (like in GDUFA) in 2017, but manufacturers said no
 - Was not part of ensuring faster drug approval times
- According to the OIG, a domestic site is 16 times more likely (odds ratio = 15.87 [95% CI = 9.69 to 25.99]) to be inspected by the FDA than a foreign one, and there are dozens of countries where clinical trials conducted under an IND have never been inspected
- Inspections can cost up to \$40 000 to complete when the sites are in remote areas of the world, and the total inspection length is limited to 7 days

TRUST BUT NOT VERIFY, AGAIN

- In 2016, China's State Food and Drug Administration (cFDA) led a 1-year intense investigation by assigning 366 staff to verify the details of clinical trial dossiers supplied to support drug approvals
 - 1308 of the 1622 NDAs contained fabricated, flawed, or inadequate data from clinical trials and should be withdrawn
 - They found many instances of discrepancies between trial data from the original record books and the submitted files, selective reporting of data, fabrication of data, and nonreporting of adverse events

45

TRUST BUT NOT VERIFY, AGAIN The WHO issued a "notice of concern," the second highest level of serious violation, to Quest Life Sciences Ltd, an Indian-based CRO Study "LAZ/032/13" assessed combination lamivudine, zidovudine, and nevirapine treatment for HIV in 2014 · The team described problems with record integrity, subject safety, and poor-quality assurance • Two-thirds of prestudy electrocardiograms (ECGs) in the documents were duplicates, suggesting actual ECGs may not have been performed, as required in the protocol, or were substituted when the participants' own ECGs made them ineligible · Some forms in the files were also blank, suggesting that they would be filled in later. The WHO rejected the study · This is similar to issues with Indian-based CRO GVK Biosciences that included data manipulation of ECGs between 2008 and 2014 · The EMA recommended suspending the sale of approximately 700 drugs that were involved in this notice of concern Similarly in 2017, European inspectors determined widespread data issues with studies conducted by Indian CRO Micro Therapeutic Research, and the EMA recommended that studies for manufacturers such as Aurobindo, Sandoz, Sanofi, and Mylan be suspended pending new and ethically conducted study results





FDA DOES NOT PREVENT FRAUDULENT DATA FROM MAKING IT INTO THE LITERATURE

 One assessment of FDA data found 57 clinical trials that had research sites classified for "Official Action Indicated" (the most serious finding) after an FDA inspection for the following: protocol violations (74%), inadequate or inaccurate recordkeeping (61%), failure to protect the safety of patients and/or issues with oversight or informed consent (53%), falsification or submission of false information (39%), problems with adverse events reporting (25%), and violations not otherwise categorized (35%). Only 3 of the 78 resulting publications (4%) resulting from these trials mentioned the objectionable conditions or practices. This makes malfeasance a lower-risk endeavor because, even if caught, the FDA only disregards the data from its deliberations, and investigators are free to publish the questionable data openly.

CAN YOU REALLY TRUST THE DATA WHEN YOU DON'T CONTROL THE SOURCE?

 In an assessment of 139 meta-analyses, large differences judged to be beyond those resulting from chance occurred in 8% of trials and always showed more favorable treatment effects in less-developed countries (relative risk: 1.12 [95% CI = 1.06 to 1.18]

WHAT CAN BE DONE?

- There should not be two sets of rules that disadvantage U.S. researchers and call into question research results needed for FDA and formulary review as well as clinician decisionmaking
- The FDA needs to ensure that funding for inspections of overseas sites are not a barrier to oversight in the next approval of PDUFA being negotiated now for 2022

QUESTION 5

- What are the risks from drug trials shifting overseas?
- A. Ethical violations or subject harm will become more prevalent
- B. The FDA will not have the sufficient dataset to discern drugs with an unfavorable risk/benefit balance
- C. American jobs will be lost in part due to an unequal playing field
- D. All of the above

